

Scoping Study on Agent Network/Banking Ecosystem in Ethiopia

Ethiopian Economics Association

National Stakeholder Presentation

October 2025

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Financial Inclusion Landscape in Ethiopia

- **Significant financial inclusion gap:** Only 46% of adults had bank accounts in 2022 vs 79% in Kenya
- **Urban-rural disparity:** 77% of POS machines concentrated in Addis Ababa
- **Growing gender gap:** 55% men vs 39% women have accounts (16% gap)
- **Cash dominance:** 80% of population relies primarily on cash transactions
- **Infrastructure challenge:** 1 bank branch serves 11,516 people (2022)

Study Rationale & Context

Why This Study Matters

- Agent banking is relatively new in Ethiopia (since 2014)
- Limited evidence on existing agent network ecosystem
- Recent market liberalization (telecom, banking)
- Critical for financial inclusion strategy
- Need for evidence-based policy interventions

Recent Market Developments

- Telecom sector liberalization (Safaricom entry)
- Banking sector opening to foreign investors
- Mobile money growth acceleration
- Regulatory framework evolution

Study Objectives

- ➊ Identify and describe main actors in Ethiopia's agent banking ecosystem
- ➋ Examine market structure and service distribution
- ➌ Identify key operational constraints and challenges
- ➍ Review regulatory frameworks and compliance issues
- ➎ Provide evidence-based recommendations

Data Collection Strategy

Primary Data

- **220 mobile money agents** surveyed
- **7 commercial banks** representing different sizes
- **National Bank of Ethiopia** officials
- Structured surveys and interviews
- Regional coverage across 6 regions

Sampling Framework

- Stratified sampling approach
- Focus on high-agent concentration areas
- Urban and rural representation
- Security-accessible regions only
- Balanced bank size representation

Secondary Data

- NBE reports and statistics
- Peer-reviewed publications
- Policy documents
- Regional comparative data

Agent Distribution by Region

Region/City	Number of Agents
Oromia	96
Addis Ababa	80
Central Ethiopia	18
Sidama	11
Dire Dawa	8
Harar	7

Table: Regional distribution of sampled agents (n=220)

- **Urban concentration:** 94.5% of agents in urban areas
- **Gender imbalance:** 70% male, 30% female agents
- **Educational similarity:** Average 13.25 years of education for both genders
- **Age profile:** Average age 33 years

Agent Ownership Structure

Bank	Sole Proprietor	Partnership	Corporation	Total
CBE	98	4	1	105
Awash Bank	58	2	0	60
Coop. Bank of Oromia	26	0	0	26
NIB Bank	11	2	0	13
Dashen Bank	9	0	0	9
Oromia Int. Bank	4	0	0	4
Abyssinia Bank	3	0	0	3

Table: Agent distribution by bank and ownership structure

- **Market dominance:** CBE leads with 105 agents (47.7%)
- **Ownership preference:** 95% sole proprietorships
- **Limited partnerships:** Only 8 partnership arrangements

Technology Adoption & Connectivity

POS Device Usage

- **Low adoption:** Only 9.09% use POS devices
- **Card dominance:** 45% use card-only devices
- **Mobile POS:** 20% use mobile POS systems
- **Biometric limited:** Only 5% use biometric technology

Connectivity Challenges

- **Network outages:** 62.27% of agents affected
- **Poor signal:** 52.72% experience weak signals
- **High data costs:** 47.72% cite cost barriers
- **Limited coverage:** 32.27% in areas with poor coverage

Infrastructure Gap

Limited technology adoption and connectivity issues significantly hamper service delivery and operational efficiency

Training & Capacity Building

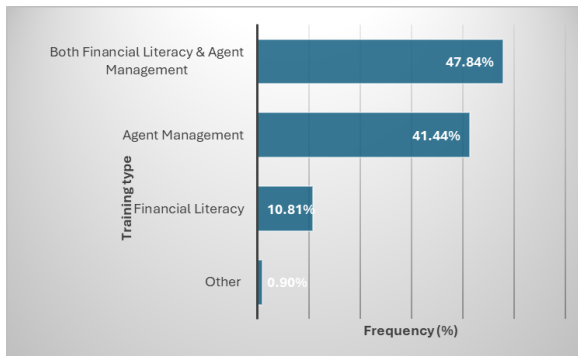


Figure: Types of training received by agents

- **Comprehensive training:** 47.84% received both financial literacy and management training
- **Management focus:** 41.44% received only agent management training
- **Limited financial literacy:** Only 10.81% received financial literacy training alone
- **Training gaps:** Need for more specialized and continuous training programs

Financial Literacy & Market Barriers

Financial Literacy Barriers

- **Education gap:** 75.90% lack foundational financial education
- **Information access:** 75.45% have limited access to financial information
- **Cultural factors:** 24.09% affected by cultural influences
- **Language barriers:** 17.27% face communication challenges

Market Entry Barriers

- **Limited market potential:** 55.45% see demand constraints
- **High initial investment:** 53.63% cite startup costs
- **Regulatory hurdles:** 41.81% face complex regulations
- **Existing competition:** 26.36% note market saturation concerns

Liquidity Management Challenges

Frequency of Shortage	Percentage of Agents
Once a week	31.36%
Everyday	15.45%
Once a month	11.82%
Twice a week	7.73%
Total experiencing shortages	66.36%

Table: Frequency of liquidity shortages affecting agents

Liquidity Management Methods

- **Branch visits:** 85.71% of banks report agents travel to branches
- **Sales team support:** 28.57% use sales teams for replenishment
- **Master agents:** 14.28% utilize master agent systems
- **Digital solutions:** Limited adoption of mobile-based liquidity management

Commission Structure Issues

Agent Preferences for Commission Reform

- **Higher commissions:** 86.81% demand increased commission rates
- **Timely payments:** 67.27% seek more prompt payment processing
- **Flexible options:** 50.45% want more payment flexibility
- **Transparency:** Need for clearer commission structures and calculations

Commission Challenges

- Commission-based model predominant (71.43% of banks)
- Delayed payments affecting agent satisfaction
- Lack of transparency in commission calculations
- Need for hybrid incentive structures

Regulatory Barriers & Challenges

Regulatory Barriers

- **Unclear regulations:** 60.90% of agents report confusion
- **Slow approvals:** 42.72% face processing delays
- **Complex requirements:** 35.45% find regulations too complex
- **Cash restrictions:** Limitations on withdrawal amounts

Key Regulatory Concerns

- **Transaction limits:** 70.90% cite as major constraint
- **Licensing requirements:** 43.18% face challenges
- **Interoperability:** 24.54% need better standards
- **Data privacy:** 12.72% concerned about regulations

Current Framework

- **Use of Agents Directive No. FIS/02/2020** provides foundation
- **30-day approval process** for agent applications
- **Consumer protection measures** in place but limited enforcement
- **Need for regulatory adaptation** to market realities

Bank Agent Network Overview

Agent Outlets	11-20% Active	20-40% Active	40-60% Active
1-1,000	1 bank	1 bank	0 banks
1,001-10,000	1 bank	1 bank	0 banks
10,001-50,000	0 banks	2 banks	0 banks
50,001-100,000	0 banks	0 banks	1 bank

Table: Daily agent activity levels by network size

- **Scale efficiency:** Larger networks show higher activation rates
- **Urban focus:** 6 out of 7 banks concentrated in urban areas
- **Agent sharing:** 5 out of 7 banks practice agent sharing
- **Gender inclusion:** Varied performance in women-owned outlets

Performance Monitoring

- **Transaction tracking:** 100%
monitor transaction numbers
- **Value monitoring:** 85.71% track
transaction values
- **Dormancy tracking:** 71.42%
monitor inactive agents
- **Customer acquisition:** 71.42%
track new customers

Management Actions

- **Activity campaigns:** 100%
launch agent activation drives
- **Strategic onboarding:** 85.71%
data-informed expansion
- **Reactivation efforts:** 71.42%
target inactive agents
- **Training programs:** 71.42%
address skill gaps

Agent Onboarding & Training

Onboarding Criteria

- **Location focus:** 71.42% prioritize underserved areas
- **Age considerations:** 71.42% have age requirements
- **Education level:** 57.14% consider education
- **Proximity to centers:** 57.14% value location

Training Timing

- **Onboarding focus:** 85.71% train during onboarding
- **Product launches:** 71.42% train for new products
- **Request-based:** 57.14% provide training on demand
- **Performance issues:** 28.57% train for poor performance

Retention Rate	Regular Training	Occasional Training	No Training
Below 10%	0	1 bank	0
11-20%	1 bank	0	2 banks
20-40%	2 banks	0	0
40-60%	1 bank	0	0

Table: Agent retention rates and training provision

Strategic Priorities & Challenges

Bank Strategic Priorities

- **Agent acquisition:** 42.86% focus on expanding networks
- **System development:** New management systems
- **Partnership building:** Third-party collaborations
- **Geographic expansion:** Targeted area development
- **Activity enhancement:** Improving existing agent performance

Expansion Challenges

- **Rural electricity:** Limited access in remote areas
- **Financial literacy:** Low customer awareness
- **Digital literacy:** Limited technological familiarity
- **Security concerns:** Safety issues in some areas
- **Business model:** Sustainability challenges in rural expansion

Competitive Landscape

Market Competition Views

- **Monopolistic elements:** 28.57% see limited competition
- **Low competition:** 28.57% report minimal rivalry
- **Moderate competition:** 28.57% see balanced market
- **High competition:** 14.29% experience intense rivalry

Competitive Drivers

- **Price competition:** 57.14% cite pricing as key factor
- **Product innovation:** 28.57% focus on service differentiation
- **Geographic expansion:** 14.29% prioritize market reach
- **Technology adoption:** Increasingly important differentiator

Consumer Choice Factors

- **Location convenience:** 85.71% most important factor
- **Reputation and trust:** 71.42% value brand reliability
- **Fees and charges:** 57.14% consider cost factors
- **Customer service:** 57.14% value service quality

Explosive Mobile Wallet Growth

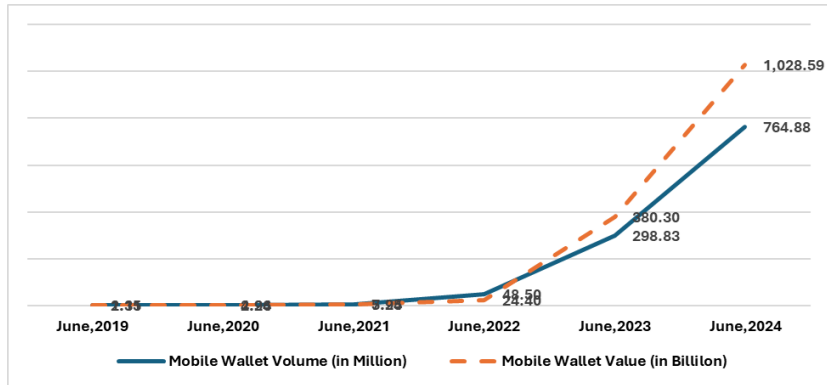


Figure: Mobile wallet transaction growth (2019-2024)

- **Exponential growth:** From 2.31M (2019) to 764.88M transactions (2024)
- **Value surge:** From 1.15B ETB to 1,028.59B ETB (1 trillion+)
- **Accelerating adoption:** CAGR of 289% in transaction value
- **Market maturation:** Rapid scaling of digital payments ecosystem

POS Transaction Evolution

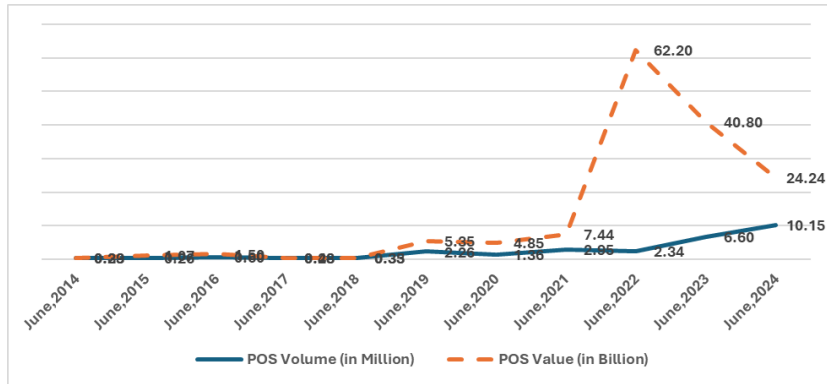


Figure: POS transaction trends (2014-2024)

- **Steady growth:** From 0.29M (2014) to 10.15M transactions (2024)
- **Value increase:** From 0.33B ETB to 24.24B ETB
- **Infrastructure development:** Expanding merchant acceptance
- **Digital transformation:** Gradual shift from cash to digital payments

Agent Banking Volume Comparison

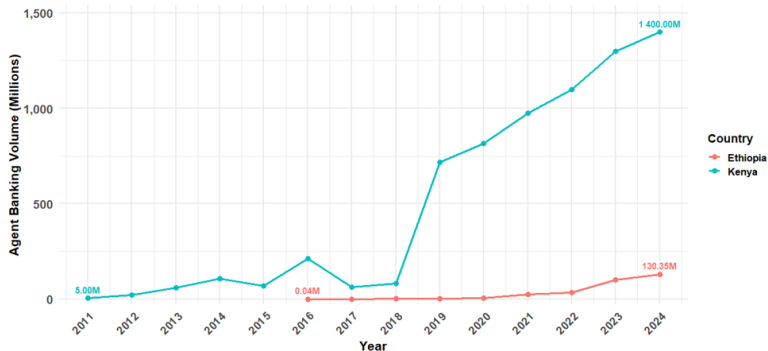


Figure: Agent banking transaction volume: Ethiopia vs Kenya (2011-2024)

- **Ethiopia's rapid growth:** 175% CAGR vs Kenya's 57% CAGR
- **Late adopter advantage:** Steeper growth curve for Ethiopia
- **Catch-up dynamic:** Accelerated scaling in recent years
- **Market potential:** Significant room for continued expansion

Mobile Wallet Adoption Comparison

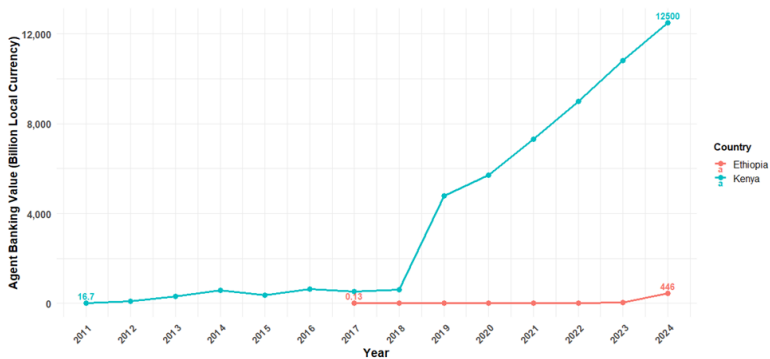


Figure: Mobile wallet adoption: Ethiopia vs Kenya (2007-2024)

- **Kenya's head start:** Early market development since 2007
- **Ethiopia's acceleration:** 219% CAGR vs Kenya's 44% CAGR
- **Convergence trend:** Ethiopia narrowing the gap rapidly
- **Learning effect:** Benefiting from Kenya's market experience

Lessons from Kenya's M-Pesa Experience

Key Success Factors from Kenya

- **Telecom-led model:** Rapid scaling through existing networks
- **Interoperability focus:** Platform connectivity driving network effects
- **Simple value proposition:** Person-to-person transfers as entry point
- **Brand trust:** Leveraging existing customer relationships
- **Regulatory adaptation:** Gradual liberalization supporting innovation

Applications for Ethiopia

- **Partnership prioritization:** Bank-telecom collaborations
- **Interoperability framework:** Cross-platform connectivity standards
- **Phased service rollout:** Start with basic, high-demand services
- **Infrastructure sharing:** Leverage existing retail networks
- **Adaptive regulation:** Test-and-learn regulatory approach

Lessons from Uganda's Bank-Led Model

Uganda's Balanced Approach

- **Multi-institutional ecosystem:** Multiple players from inception
- **Competitive landscape:** Healthy rivalry driving innovation
- **Regulatory foresight:** Proactive framework development
- **Agent sharing emphasis:** Efficient network utilization
- **Gradual scaling:** Sustainable growth patterns

Ethiopia's Adaptation Opportunities

- **Competition promotion:** Support for smaller entrants
- **Agent sharing standardization:** Formalize existing practices
- **Proportional regulation:** Tiered requirements based on size
- **Market monitoring:** Continuous ecosystem assessment
- **Innovation encouragement:** Regulatory sandbox approaches

Regulatory Outcomes: Intent vs Reality

Consumer Protection

Observation: 60.9% agent confusion

Recommendation: Standardized materials + audits

Innovation Promotion

Observation: Agent sharing (5/7 banks)

Recommendation: Formalize sharing + interoperability

Financial Inclusion

Observation: 94.5% urban concentration

Recommendation: Tiered licensing + collaboration

Operational Resilience

Observation: 62.27% network outages

Recommendation: NBE-ECA infrastructure priority

Network Stability

Observation: Varied retention (11-60%)

Recommendation: Activity reporting + best practices

Major Findings & Insights

Market Structure & Distribution

- **High concentration:** CBE dominance with 47.7% market share
- **Urban focus:** 94.5% of agents in urban areas
- **Gender gap:** Only 30% female participation
- **Sole proprietorship:** 95% individual ownership structure

Operational Challenges

- **Liquidity management:** 66.36% face regular shortages
- **Infrastructure limitations:** Connectivity and technology barriers
- **Commission issues:** Delayed payments and low rates
- **Training gaps:** Need for continuous capacity building

Growth Potential & Opportunities

Market Optimism

- **Unsaturated market:** 75.45% of agents see growth potential
- **Digital acceleration:** Explosive mobile wallet growth (289% CAGR)
- **Late adopter advantage:** Steep growth curve potential
- **Pent-up demand:** Large unbanked population seeking services

Efficiency Opportunities

- **Agent sharing:** 5/7 banks already practicing informally
- **Data utilization:** Tracking key performance metrics
- **Digital solutions:** Mobile-based liquidity management
- **Training investment:** Clear retention benefits demonstrated

Regulatory Recommendations (NBE)

Process Modernization

- **Streamline licensing:** Simplify approval requirements
- **Digital platforms:** Online application and monitoring systems
- **Reduced timelines:** Faster approval processes
- **Transparency enhancement:** Clear regulatory guidelines

Framework Development

- **Interoperability standards:** Cross-platform connectivity
- **Agent sharing formalization:** Standardized agreements
- **Regulatory sandbox:** Innovation testing environment
- **Tiered KYC:** Simplified requirements for vulnerable groups

Consumer Protection Enhancement

- **Transaction limit review:** Market-appropriate thresholds
- **Dispute resolution:** Strengthened mechanisms
- **Transparency requirements:** Clear fee displays
- **Education programs:** Consumer awareness campaigns

Industry Recommendations (Banks & Providers)

Network Expansion & Diversity

- **Rural focus:** Targeted expansion programs
- **Gender inclusion:** Quota-based incentives for women agents
- **Partnership development:** MFI and cooperative collaborations
- **Financial support:** Access to credit and grants

Operational Modernization

- **Digital liquidity:** Mobile wallet and e-float solutions
- **Commission reform:** Timely, transparent payment structures
- **Hybrid incentives:** Fixed salary with commission models
- **Master agents:** Expanded support systems

Technology & Training Investment

- **Offline POS systems:** Connectivity-independent solutions
- **Data analytics:** Real-time performance monitoring
- **Financial literacy:** Customer education programs
- **Continuous training:** Regular skill development sessions

Agent-Level Recommendations

Operational Efficiency

- **Digital adoption:** Mobile banking for liquidity management
- **Business formalization:** Proper record keeping and documentation
- **Contract understanding:** Clear commission structure knowledge
- **Service diversification:** Expanded service offerings

Customer Focus

- **Education role:** Customer financial literacy support
- **Service quality:** Professional and reliable service delivery
- **Transparency:** Clear communication of charges and terms
- **Trust building:** Long-term customer relationships

Collaborative Approaches

- **Agent clustering:** Partnerships with local businesses
- **Liquidity pooling:** Shared float management systems
- **Knowledge sharing:** Best practice exchange among agents
- **Collective advocacy:** Unified voice for agent concerns

Transforming Ethiopia's Financial Inclusion Landscape through Agent Banking

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Presentation based on comprehensive scoping study of agent banking ecosystem
Supported by ReFinD Research Initiative